

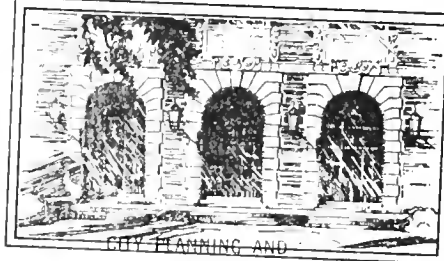


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  - Kauai 2000/Philip K. Ige and Ralph S. Hirota
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  - Need for Complex Human Systems Design/Raymond G. Studer
  - Toward a Pacific Conference on the Twenty-first Century/  
Hahn-Been Lee
7. Toward the Futures
  - Alternative Hawaiis/Editors
- Appendix
  - A. Task-force Members
  - B. Conference Participants
  - Bibliography
    - A. Hawaii's Futures
    - B. General Futuristics

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- the use of information to increase effectiveness
- the strengths and limits of new planning and decision-making strategies
- the notion that decentralization is the answer to mismanagement and unresponsiveness
- efforts to restructure city governments so as to eliminate the rigidity and overly bureaucratic character of our public organizations
- the various ways of involving the private sector in delivering the goods to city residents
- barriers to change--and the role of political power in achieving effective urban management

As the editors note, "changed national priorities, more money for the cities, more and better programs, machinery and more managers might be important, but they will be hopelessly inadequate unless accompanied by major changes in the management and delivery systems of cities and in the politics that affect them. It isn't enough for cities just to have new resources--they must be organized and disposed to use them well." The contributors to this volume shed light on the problems and prospects for achieving improvements in this critical area. By delineating the dimensions of the problem, as well as appropriate

intervention on strategies to improve management, effect change and increase responsiveness in the public sector, the authors provide-in one volume-an invaluable starting point, and a basic reference tool for urban managers and social scientists alike."

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Nicholas Henry perceives that current developments are increasingly demanding more systemic and longer-lasting decisions, and a more concentrated and organized administration of public affairs. To place the present situation in perspective he reviews the history of public administration in this country for the last 80 years. He examines the influences that have affected both great surges and great slumps in its progress.

Henry then analyzes the political dynamics at work and the rationale behind today's public bureaucracies as revealed in the material written on organizations. A thorough discussion of applied techniques surveys not only the traditional elements of budgeting and personnel administration, but explores more recent methods drawn from systems theory and policy analysis.

An especially pertinent and challenging final section focuses on several of our most pressing modern issues and projects how public policy and its administration can be aligned to bring about the most favorable solutions. Here the author spotlights the new federalism, the urban experience, and environmental administration.

Short selections that point up the areas under discussion appear within each chapter of this informative book. Rich bibliographies and a list of major public administration journals combine with a catalog of information services and addresses to round out this comprehensive view of yesterday, today, and the coming decades in the administration of our public affairs."

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#### AUTHOR'S ABSTRACT

"This is a report of an evaluation of research and formal studies on the utility, impact and effectiveness of eight management and budget methods which may be used by local governments including: Management by Objectives (MBO), Program Evaluation, Systems Analysis, Performance Budgeting and Planning-Programming-Budgeting Systems (PPBS). It is based on a screening of over 1000 citations, discussions with researchers in the United States and abroad, an examination of 557 sources and a written review and evaluation of 66 items. Sources were examined for internal and external validity and for policy relevance. This volume (I) contains a summary of findings; a statement of search and evaluation procedures; short narrative chapters which present findings and recommended readings on each of the five methods identified above; and bibliographies of over 500 citations. Volume II, available through the National Technical Information Service, presents (in a standard format) detailed descriptions, major findings and evaluations of 43 individual sources which support the findings presented in Volume I. The report should be of use to practitioners who are thinking about adopting one of the methods or improving the one they are already using and to researchers who are interested in the state of formal knowledge in these areas."

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"The State and Local Fiscal Assistance Act of 1972 mandated distribution of \$30.2 billion in federal funds to nearly 38,000 eligible jurisdictions across the nation. The notion of revenue sharing embodied in the act had been many years in gestation, gathering support and being refined into enactable form, and it came finally to represent a promise of all things to all people, from every shade of political and social philosophy. "Revitalize state and local government." "Redistribute revenues more equitably." "Reform the structures and processes of local government." "Get the federal government out of the business of administering categorical grants." These were among the many sentiments that motivated the framers and supporters of the bill in Congress.

But as the bill was presented for House action, a skeptical member of the Ways and Means Committee could say that the committee had adopted a distributional formula that few of the members could understand--had adopted it not because it was rational but because they were exhausted. Could a bill whose central provision was so conceived hope to fulfill the promise of new directions in American federalism, in the relations between governments at all levels?

This book is the first of three projected on the actual working of the revenue-sharing program during the five-year life of the act. The series draws upon data gathered by field observers in representative jurisdictions throughout the country and focuses on three aspects of the program: its distributional effects (the consequences of the formula by which the funds are allocated to state and local governments), its fiscal effects (the real--not necessarily the publicly announced--impact that these funds have had on the fiscal policy and actions of recipient governments), and its political effects (whether and in which direction the act has brought about change in the structures and decision-making processes of state and local government).

The study is designed not to advocate the desirability of any outcome of the act but to assess how well or poorly its provisions and their implementation have served the diverse expectations of revenue sharing. The conclusions, tentative in this volume but subject to continuing reevaluation throughout the series, will enable readers to judge both the efficacy of the present program and the changes that may be desirable if revenue sharing is continued past 1976 as a feature of inter-governmental relations in the United States.

Richard P. Nathan, director of the monitoring study and principal author of this volume, is a Brookings senior fellow. He served as the chairman of the Nixon administration's transition task force on intergovernmental relations. Allen D. Manvel, also a Brookings senior fellow, is the former head of the Governments Division of the U.S. Bureau of the Census. Susannah E. Calkins is a former staff member of the Advisory Commission on Intergovernmental Relations and a Brookings consultant."

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Part I - Findings

State and local policymakers enjoy wide discretion in the use  
of dollars

General revenue sharing tends to equalize fiscal capacities of  
rich and poor states

General revenue sharing provides more financial aid to central  
cities than to suburban communities

The equalizing thrust of the revenue sharing allocation formula is  
blunted by maximum and minimum limitations

Inflation erodes revenue sharing

General revenue sharing gains public support

Since the introduction of revenue sharing, total Federal aid  
outlays have grown, but not as fast as state-local expenditures

Some increase in local citizen participation can be traced to  
revenue sharing

Planned Use and Actual Use Reports have little value for judging  
ultimate impact of program

It is difficult to determine how revenue sharing funds are being  
used

No conclusive data to prove or disprove that revenue sharing  
shortchanges the poor

Debate over the use of general revenue sharing to maintain or  
reduce state and local taxes is now largely moot

Revenue sharing props up certain duplicative and obsolete local  
governments

Revenue sharing expands Federal capability to combat discrimination

Lack of current data tends to distort distribution intent

To date, the state income tax incentives have not proved effective

Part II - Policy Recommendations and Issues

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Recommendation

The Fiscal Issue

The Social Reform Issue

Other Objections to Revenue Sharing

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The fact is, the authors show, that when these officials (at least until Elliot Richardson) have "gone public" in resignation, they have likely seen their careers destroyed; they are--ineradicably--ostracised from the "club." The more acceptable, the expected, behavior is a return briefly to private life, offending no one, keeping the public in the dark on the nature of the dispute--and making oneself available to return to the fold.

As rich in anecdote as it is solid in scholarship, Resignation in Protest shows us a crushed William Jennings Bryan, cast from the political mainstream when he disagreed with Woodrow Wilson; it shows Franklin Roosevelt using emotional blackmail to keep a potential resigner in check; it shows us a grossly timid--and ineffectual--group of Vietnam-era resigners, each of them putting loyalty ahead of conscience, team play ahead of nation. And, at the last, this fine and important book offers specific remedies that would make the public-protest resignation a more readily pursuable course, and that would make our polity a freer, and healthier, arena.

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Do you know what goes on behind the scenes in politics?  
Do you know how policies and programs are implemented?  
Do you know what motivates politicians?

Raymond E. Wolfinger, in The Politics of Progress, explores these questions as he reveals the inner workings in one administration in one typical American city--a fascinating microcosm of American politics in action. The book encompasses an intimate, behind-the-scene description of the political tactics of a famous mayor whose range of policy innovations and achievements were spectacularly successful. One cabinet officer in the Johnson administration said of New Haven, Connecticut during the mayoralty of Richard C. Lee (1953-1969), "the greatest success story in the history of the world."

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The material in this book was gathered through numerous research techniques: participant-observation, interviews with leading participants, survey research, analysis of voting returns and census material, and study of documents and confidential files.

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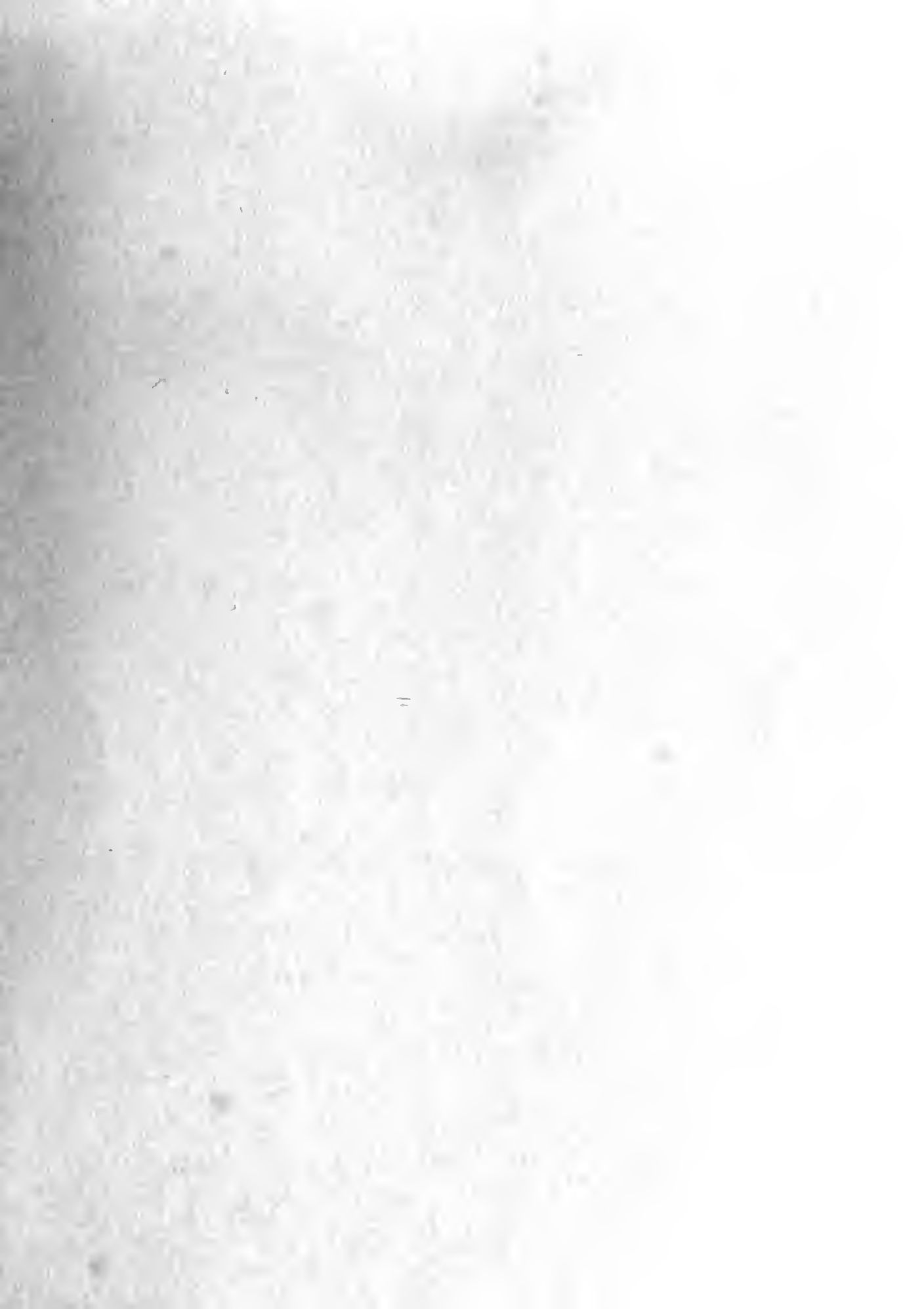
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